

Message Text

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FM SECSTATE WASHDC

TO USMISSION NATO PRIORITY

INFO USCINCEUR

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C O N F I D E N T I A L STATE 179031

E.O. 11652:GDS

TAGS: MCAP, NATO

SUBJECT: BURDEN SHARING, MULTILATERAL

REFS: (A) USNATO 3985, (B) USNATO 4093, (C) USNATO 4135

1. THIS MESSAGE PROVIDES INTERIM ANSWERS TO QUESTIONS
RAISED IN REFS BAND C. USCINCEUR WILL PROVIDE MORE
REFINED DATA AND IT WILL BE PROVIDED TO YOU AS SOON AS
PRACTICABLE. HIS RESPONSE MAY ALSO UPDATE SOME OF THE
FIGURES WE ARE PROVIDING BELOW. WE HOPE TO FORWARD THE
LATTER TO YOU BY SEPTEMBER 19.

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A. JOINT-BASING - FOR PURPOSES OF BURDENSARING,
JOINT-BASES IMPLIES A SHARING OF BASES IN SUCH A WAY AS
TO REDUCE TOTAL COSTS TO THE US OF BASE OPERATIONS I.E.,
FOREIGN NATIONAL COSTS, O&M COSTS, LANDING FEES, ETC.

THERE ARE A VARIETY OF WAYS THAT SHARING ARRANGEMENTS COULD BE STRUCTURED SO AS TO REDUCE US BASING COSTS. WITHOUT FURTHER STUDY WE DO NOT WISH TO PRECLUDE CONSIDERATION OF ANY POSSIBLE ARRANGEMENTS WHICH MIGHT RESULT IN LOWERED US BASING COSTS. ONE APPROACH MIGHT BE FOR THE ALLIES TO ASSUME US COSTS ASSOCIATED WITH EXISTING JOINT-BASING FACILITIES. FOR EXAMPLE, THE US HAS PEACETIME AGREEMENTS WITH SEVERAL NATO NATIONS WHICH PERMIT THE USAF TO SHARE BASE FACILITIES WITH EITHER HOST-COUNTRY CIVILIAN OR MILITARY ACTIVITIES AT SIX AIR BASES

THROUGHOUT NATO EUROPE. WE ESTIMATE THE TOTAL OPERATING COST TO THE US OF THE BASES IN FY 74 IS AS FOLLOWS:

ATHEAI AIRPORT, GREECE	5.7M
ERDING AFB, FRG	3M
ECHRERDINGEN AFB, FRG	1.2M
CHIEVRES AFB, BELGIUM	.1M
SOESTERBERG, NETHERLANDS	2.0M
RHEINMAIN AFB, FRG	13.4M

A SECOND EXAMPLE OF ON-GOING JOINT-BASING ARRANGEMENTS ARE THOSE IN WHICH THE US ARMY SHARES THE USE OF THREE OF ITS MAJOR TRAINING AREAS (MTAS) IN WEST GERMANY WITH THE FRG AND CANADA. CANADA PAYS A PERCENTAGE OF THE O&M COSTS ON TWO OF THE MTAS, DEPENDING ON HOW OFTEN THEY ACTUALLY TRAIN THERE. THE FRG DOES NOT ACTUALLY PAY ANY OF THESE COSTS BECAUSE OF A US-FRG RECIPROCAL AGREEMENT WHICH ALLOWS EACH TO TRAIN ON THE OTHERS TRAINING AREAS AT NO COST. THE LOCATION AND ESTIMATED O&M COSTS TO THE US IN FY 73 WAS AS FOLLOWS:

LOCATION	TOTAL O&M COSTS	NATION COSTS
GRAFENWOHR	\$11.7M	US - \$11.5
	CANADA	.2

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HOHENFELS	4.9M	US - 3.8M
	CANADA	.1M
WILDFLUCKEN	3.7M	US - 3.7M

THE ALLIES MIGHT AGREE TO ABSORB THE US SHARE OF OPERATING THESE MTAS.

A THIRD EXAMPLE IS AT SIGONELLA, SICILY WHERE THE US NAVY AND ITALIAN AIR FORCE JOINTLY OPERATE. THE USN SHARE OF O&M COSTS FOR JOINTLY USED FACILITIES WAS APPROXIMATELY \$0.5M IN FY73. THE USN ALSO SHARES USE OF FACILITIES AT SOUDA BAY, CRETE AND ITS SHARE OF O&M COSTS FROM JOINTLY USED FACILITIES WAS APPROXIMATELY \$0.5M IN FY 73.

IT MAY BE POSSIBLE TO CONVERT EXISTING ALLIED OR US BASES INTO JOINT BASES TO ACHIEVE OPERATIONAL SAVINGS. WE HAVE NOT YET STUDIED THIS MATTER IN DETAIL, BUT BELIEVE THE ALLIES MAY WISH TO CONSIDER ITS FEASIBILITY.

B. US O&M AND REAL PROPERTY MAINTENANCE COSTS. ACTUAL FY 73 AND ESTIMATED FY 74-75 US O&M AND REAL PROPERTY COSTS IN EUROPE ARE AS FOLLOWS (COSTS IN

PARENTHESIS ARE FRG RELATED):

	O&M (\$MILLIONS)	REAL PROPERTY
FY73	\$1,118 (1,024)	\$129 (102)
FY74	\$1,202 (1,032)	\$131 (101)
FY75	\$1,191 (1,017)	\$134 (103)

DETAILS BY COUNTRY, OTHER THAN THE FRG) ARE NOT AVAILABLE AT THIS TIME, BUT WILL BE FORWARDED WHEN CINCEUR RESPONDS TO OUR REQUEST FOR INFO.

C. US ARMY MAINTENANCE PLANTS & D. SUPPLY AND COLD STORAGE SITES: USCINCEUR HAS BEEN ASKED TO PROVIDE THIS
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INFORMATION.

E. LOCATION AND O&M COSTS OF USAF STANDBY FACILITIES IN EUROPE: ESTIMATED USAF O&M COSTS IN FY74 FOR THE PRESENT FOUR STANDBY BASES IN THE UK ARE AS FOLLOWS:

LOCATION O&M COSTS

SCULTHORPE \$.7M

GREENHAM
COMMON \$ 1.9M

WETHERSFIELD \$ 1.0M

IN ADDITION TO THESE FOUR STANDBY BASES, THE US IS SEEKING ALLIED AGREEMENT TO ESTABLISH APPROXIMATELY 30 CO-LOCATED OPERATING BASES (COB) THROUGHOUT EUROPE TO BEDDOWN US RAPID REACTOR AND AUGMENTATION FORCES. TWENTY-THREE OF THESE WOULD BE LOCATED IN CENTRAL EUROPE, BUT ONLY 15 HAVE BEEN IDENTIFIED. THE ESTIMATED COSTS ASSOCIATED WITH OPERATING AND MAINTAINING THE 15 BASES ARE LISTED BELOW. (THE OTHER 8 ARE EXPECTED TO COST ABOUT

THE SAME).

BASE	CONSTRUCTION	O&M
(PREPARATION)		(RECURRING)

FRG

BREMGARTEN	154,900	27,000
BUCHEL	570,000	27,000
HOPSTEN	332,900	27,000
JEVER	372,000	27,000
LECHFELD	125,000	27,000
NORVENICH	495,000	27,000
OLDENBERG	277,000	-0-
PFERDSFELD	230,000	27,000

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GILZE-RIJEN	144,000	500
EINDHOVEN	(COSTS INCLUDED IN GILZE-RIJEN)	
SOESTERBERG	198,400	-0-

UK

FAIRFORD	687,000	400
MANSTON	294,600	-0-
SHAWBURY	485,900	-0-
W. RAYNHAM	192,000	-0-

F. US NON-RECURRING COSTS. WE ARE POUCHING A LIST OF MILITARY CONSTRUCTION ITEMS AS CONTAINED IN FY 74 BUDGET REQUEST AND THE FY 75 FIVE YEAR DEFENSE PLAN. HOWEVER, THE LIST DOES NOT IDENTIFY NON-BUDGET NON-RECURRING COSTS SUCH AS THE US-FRG BARRACKSREHABILITATION PROGRAM WHICH WAS SO WELL RECEIVED BOTH HERE AND IN THE FRG.

G. R&D PROJECTS. WE ARE PREPARING A LIST OF SUCH PROJECTS AND WILL FORWARD TO YOU AS SOON AS IT IS COMPILED.

2. THIS PARA IS KEYED TO PARA 2 OF REF C.

A. US-FY72-73 OFFSET AGREEMENT: DM US\$ (AT RATE OF
(IN MILLIONS)3.22 DM PER \$)

MILITARY PROCUREMENT BY THE FRG
FROM THE US 3,950 1,227
FRG (BUNDESBANK) CREDIT TO THE
US REPAYABLE AFTER 41/2 YEARS;
2.5 PERCENT INTEREST) 2,000 621

FRG CASH PAYMENT TO US TO DEFRAY
INTEREST ON CREDITS 100 31

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TROOP FACILITIES
REHABILITATION 600 186

TOTAL 6,650 2,065

B. FINANCIAL DETAILS BETWEEN US AND OTHER NATO ALLIES
IF THE U.S. WANTS THE SPECIFIC DETAILS OF EACH US-NATO A
ALLIED AGREEMENT REGARDING US TROOP PRESENCE OF ALLIED
SOIL, WE RECOMMEND THEY OBTAIN SUCH INFORMATION FROM
EACH ALLY.

3. PLEASE INCLUDE USCINCEUR AS INFO ADDRESSEE OF
MESSAGES DEALING WITH REQUEST FOR DATA CONNECTED WITH
THIS SUBJECT. RUSH

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